# H.R. 2620

#### IN THE SENATE OF THE UNITED STATES

November 6, 2003 Received

# AN ACT

To authorize appropriations for fiscal years 2004 and 2005 for the Trafficking Victims Protection Act of 2000, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Trafficking Victims
- 3 Protection Reauthorization Act of 2003".
- 4 SEC. 2. FINDINGS.

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5 Congress finds the following:

and abroad.

- (1) Trafficking in persons continues to victimize
   countless men, women, and children in the United
   States and abroad.
- 9 (2) Since the enactment of the Trafficking Vic-10 tims Protection Act of 2000 (division A of Public 11 Law 106–386), the United States Government has 12 made significant progress in investigating and pros-13 ecuting acts of trafficking and in responding to the 14 needs of victims of trafficking in the United States
  - (3) On the other hand, victims of trafficking have faced unintended obstacles in the process of securing needed assistance, including admission to the United States under section 101(a)(15)(T)(i) of the Immigration and Nationality Act.
  - (4) Additional research is needed to fully understand the phenomenon of trafficking in persons and to determine the most effective strategies for combating trafficking in persons.
  - (5) Corruption among foreign law enforcement authorities continues to undermine the efforts by

- 1 governments to investigate, prosecute, and convict 2 traffickers.
- 3 (6) International Law Enforcement Academies 4 should be more fully utilized in the effort to train 5 law enforcement authorities, prosecutors, and mem-6 bers of the judiciary to address trafficking in per-
- 7 sons-related crimes.

#### 8 SEC. 3. ENHANCING PREVENTION OF TRAFFICKING IN PER-

- 9 sons.
- 10 (a) Border Interdiction, Public Information
- 11 Programs, and Combating International Sex Tour-
- 12 ISM.—Section 106 of the Trafficking Victims Protection
- 13 Act of 2000 (22 U.S.C. 7104) is amended—
- 14 (1) by redesignating subsection (c) as sub-
- section (f);
- 16 (2) by inserting after subsection (b) the fol-
- lowing new subsections:
- 18 "(c) Border Interdiction.—The President shall
- 19 establish and carry out programs of border interdiction
- 20 outside the United States. Such programs shall include
- 21 providing grants to foreign nongovernmental organizations
- 22 that provide for transit shelters operating at key border
- 23 crossings and that help train survivors of trafficking in
- 24 persons to educate and train border guards and officials,
- 25 and other local law enforcement officials, to identify traf-

- 1 fickers and victims of severe forms of trafficking, and the
- 2 appropriate manner in which to treat such victims. Such
- 3 programs shall also include, to the extent appropriate,
- 4 monitoring by such survivors of trafficking in persons of
- 5 the implementation of border interdiction programs, in-
- 6 cluding helping in the identification of such victims to stop
- 7 the cross-border transit of victims. The President shall en-
- 8 sure that any program established under this subsection
- 9 provides the opportunity for any trafficking victim who is
- 10 freed to return to his or her previous residence if the vic-
- 11 tim so chooses.
- 12 "(d) International Media.—The President shall
- 13 establish and carry out programs that support the produc-
- 14 tion of television and radio programs, including documen-
- 15 taries, to inform vulnerable populations overseas of the
- 16 dangers of trafficking, and to increase awareness of the
- 17 public in countries of destination regarding the slave-like
- 18 practices and other human rights abuses involved in traf-
- 19 ficking, including fostering linkages between individuals
- 20 working in the media in different countries to determine
- 21 the best methods for informing such populations through
- 22 such media.
- "(e) Combating International Sex Tourism.—
- 24 "(1) DEVELOPMENT AND DISSEMINATION OF
- 25 MATERIALS.—The President, pursuant to such regu-

- lations as may be prescribed, shall ensure that mate-rials are developed and disseminated to alert trav-elers that sex tourism (as described in subsections (b) through (f) of section 2423 of title 18, United States Code) is illegal, will be prosecuted, and pre-sents dangers to those involved. Such materials shall be disseminated to individuals traveling to foreign destinations where the President determines that sex tourism is significant.
  - "(2) MONITORING OF COMPLIANCE.—The President shall monitor compliance with the requirements of paragraph (1).
  - "(3) Feasibility report.—Not later than 180 days after the date of the enactment of the Trafficking Victims Protection Reauthorization Act of 2003, the President shall transmit to the Committee on International Relations of the House of Representatives and the Committee on Foreign Affairs of the Senate a report that describes the feasibility of such United States Government materials being disseminated through public-private partnerships to individuals traveling to foreign destinations."; and
  - (3) in subsection (f) (as redesignated), by striking "initiatives described in subsections (a) and (b)"

- 1 and inserting "initiatives and programs described in
- 2 subsections (a) through (e)".
- 3 (b) TERMINATION OF CERTAIN GRANTS, CONTRACTS
- 4 AND COOPERATIVE AGREEMENTS.—Section 106 of such
- 5 Act (as amended by subsection (a)) is further amended
- 6 by adding at the end the following new subsection:
- 7 "(g) Termination of Certain Grants, Con-
- 8 TRACTS AND COOPERATIVE AGREEMENTS.—
- 9 "(1) Termination.—The President shall en-
- sure that any grant, contract, or cooperative agree-
- ment provided or entered into by a Federal depart-
- ment or agency under which funds described in
- paragraph (2) are to be provided to a private entity,
- in whole or in part, shall include a condition that au-
- 15 thorizes the department or agency to terminate the
- grant, contract, or cooperative agreement, without
- penalty, if the grantee or any subgrantee, or the
- contractor or any subcontractor (i) engages in severe
- forms of trafficking in persons or has procured a
- commercial sex act during the period of time that
- 21 the grant, contract, or cooperative agreement is in
- effect, or (ii) uses forced labor in the performance
- of the grant, contract, or cooperative agreement.
- 24 "(2) Assistance described.—Funds referred
- to in paragraph (1) are funds made available to

1	carry out any program, project, or activity abroad
2	funded under major functional budget category 150
3	(relating to international affairs).".
4	SEC. 4. ENHANCING PROTECTION FOR TRAFFICKING VIC-
5	TIMS.
6	(a) Amendments to Trafficking Victims Pro-
7	TECTION ACT OF 2000.—
8	(1) Cooperation between foreign govern-
9	MENTS AND NONGOVERNMENTAL ORGANIZATIONS.—
10	Section 107(a)(1)(B) of the Trafficking Victims Pro-
11	tection Act of 2000 (22 U.S.C. 7105(a)(1)(B)) is
12	amended by adding at the end before the period the
13	following: ", and by facilitating contact between rel-
14	evant foreign government agencies and such non-
15	governmental organizations to facilitate cooperation
16	between the foreign governments and such organiza-
17	tions".
18	(2) Assistance for family members of vic-
19	TIMS OF TRAFFICKING IN UNITED STATES.—Section
20	107(b)(1) of the Trafficking Victims Protection Act
21	of 2000 (22 U.S.C. 7105(b)(1)) is amended—
22	(A) in subparagraph (A), by inserting ", or
23	an alien classified as a nonimmigrant under
24	section 101(a)(15)(T)(ii)," after "in persons";
25	and

1	(B) in subparagraph (B)—
2	(i) by inserting "and aliens classified
3	as a nonimmigrant under section
4	101(a)(15)(T)(ii)," after "United States,";
5	and
6	(ii) by adding at the end the following
7	new sentence: "In the case of nonentitle-
8	ment programs funded by the Secretary of
9	Health and Human Services, such benefits
10	and services may include services to assist
11	potential victims of trafficking in achieving
12	certification and to assist minor dependent
13	children of victims of severe forms of traf-
14	ficking in persons or potential victims of
15	trafficking.".
16	(3) CERTIFICATION OF VICTIMS OF A SEVERE
17	FORM OF TRAFFICKING IN PERSONS.—Section
18	107(b)(1)(E)) of the Trafficking Victims Protection
19	Act of 2000 (22 U.S.C. 7105(b)(1)(E)) is amended
20	by adding at the end the following new clause:
21	"(iv) Assistance to investiga-
22	TIONS.—In making the certification de-
23	scribed in this subparagraph with respect
24	to the assistance to investigation or pros-
25	ecution described in clause (i)(I), the Sec-

1 retary of Health and Human Services shall 2 consider statements from State and local 3 law enforcement officials that the person referred to in subparagraph (C)(ii)(II) has been willing to assist in every reasonable 6 way with respect to the investigation and 7 prosecution of State and local crimes such 8 kidnapping, rape, slavery, or other 9 forced labor offenses, where severe forms of trafficking appear to have been in-10 volved.". 11

#### (4) Private right of action.—

13 (A) IN GENERAL.—Chapter 77 of part I of 14 title 18, United States Code, is amended by 15 adding at the end the following new section:

#### 16 "§ 1595. Civil remedy

- "(a) An individual who is a victim of a violation of 18 section 1589, 1590, or 1591 of this chapter may bring 19 a civil action against the perpetrator in an appropriate dis-20 trict court of the United States and may recover damages 21 and reasonable attorneys fees.
- "(b)(1) Any civil action filed under this section shall be stayed during the pendency of any criminal action arising out of the same occurrence in which the claimant is the victim.

1	"(2) In this subsection, a 'criminal action' includes
2	investigation and prosecution and is pending until final
3	adjudication in the trial court.".
4	(B) Conforming Amendment.—The
5	table of contents of chapter 77 of part I of title
6	18, United States Code, is amended by adding
7	at the end the following new item:
	"1595. Civil remedy.".
8	(b) Amendments to Immigration and Nation-
9	ALITY ACT.—
10	(1) Nonimmigrant alien classes.—Section
11	101(a)(15)(T) of the Immigration and Nationality
12	Act (8 U.S.C. 1101(a)(15)(T)) is amended—
13	(A) in clause (i)(III)(bb), by striking "15
14	years of age," and inserting "18 years of age,";
15	and
16	(B) in clause (ii)(I), by inserting "unmar-
17	ried siblings under 18 years of age on the date
18	on which such alien applied for status under
19	such clause," before "and parents".
20	(2) Admission of nonimmigrants.—Section
21	214(n) of the Immigration and Nationality Act (8
22	U.S.C. 1184(n)) is amended—
23	(A) in paragraph (3), by inserting "sib-
24	lings," before "or parents"; and
25	(B) by adding at the end the following:

- 1 "(4) An unmarried alien who seeks to accompany, or
- 2 follow to join, a parent granted status under section
- 3 101(a)(15)(T)(i), and who was under 21 years of age on
- 4 the date on which such parent applied for such status,
- 5 shall continue to be classified as a child for purposes of
- 6 section 101(a)(15)(T)(ii), if the alien attains 21 years of
- 7 age after such parent's application was filed but while it
- 8 was pending.
- 9 "(5) An alien described in clause (i) of section
- 10 101(a)(15)(T) shall continue to be treated as an alien de-
- 11 scribed in clause (ii)(I) of such section if the alien attains
- 12 21 years of age after the alien's application for status
- 13 under such clause (i) is filed but while it is pending.
- 14 "(6) In making a determination under section
- 15 101(a)(15)(T)(i)(III)(aa) with respect to an alien, state-
- 16 ments from State and local law enforcement officials that
- 17 the alien has complied with any reasonable request for as-
- 18 sistance in the investigation or prosecution of crimes such
- 19 as kidnapping, rape, slavery, or other forced labor of-
- 20 fenses, where severe forms of trafficking in persons (as
- 21 defined in section 103 of the Trafficking Victims Protec-
- 22 tion Act of 2000) appear to have been involved, shall be
- 23 considered.".
- 24 (3) Adjustment of Status.—Section 245(1)
- of the Immigration and Nationality Act (8 U.S.C.

1	1255(l)) (as added by section 107(f) of Public Law
2	106–386) is amended—
3	(A) in paragraph (1)—
4	(i) by striking "admitted under that
5	section" and inserting "admitted under
6	section $101(a)(15)(T)(ii)$ "; and
7	(ii) by inserting "sibling," after "par-
8	ent,"; and
9	(B) in paragraph (3)(B), by inserting "sib-
10	lings," after "daughters,".
11	(4) Exemption from public charge ground
12	FOR INADMISSIBILITY.—Section 212(d)(13) of the
13	Immigration and Nationality Act (8 U.S.C.
14	1182(d)(13)), as added by section $107(e)(3)$ of the
15	Trafficking Victims Protection Act of 2000 (22
16	U.S.C. 7105(e)(3)), is amended—
17	(A) in subparagraph (A), by striking the
18	period at the end and adding the following:
19	", except that the ground for inadmissibility described in
20	subsection (a)(4) shall not apply with respect to such a
21	nonimmigrant."; and
22	(B) in subparagraph (B)—
23	(i) by amending clause (i) to read as
24	follows:
25	"(i) subsection (a)(1): and": and

1	(ii) in clause (ii)—
2	(I) by striking "such subsection"
3	and inserting "subsection (a)"; and
4	(II) by inserting "(4)," after
5	"(3),".
6	(5) Aggravated felony defined.—Section
7	101(a)(43)(K)(iii) of the Immigration and Nation-
8	ality Act (8 U.S.C. 1101(a)(43)(K)(iii)) is amended
9	to read as follows:
10	"(iii) is described in any of sections
11	1581–1585 or 1588–1591 of title 18,
12	United States Code (relating to peonage,
13	slavery, involuntary servitude, and traf-
14	ficking in persons);".
15	SEC. 5. ENHANCING PROSECUTIONS OF TRAFFICKERS.
16	(a) Sex Trafficking of Children or by Force,
17	FRAUD, OR COERCION.—Section 1591 of title 18, United
18	States Code, is amended—
19	(1) in the heading, by inserting a comma after
20	" <b>FRAUD</b> ";
21	(2) in subsection (a)(1), by striking "in or af-
22	fecting interstate commerce" and inserting "in or af-
23	fecting interstate or foreign commerce, or within the
24	special maritime and territorial jurisdiction of the
25	United States"; and

1	(3) in subsection (b), by striking "the person
2	transported" each place it appears and inserting
3	"the person recruited, enticed, harbored, trans-
4	ported, provided, or obtained".
5	(b) Definition of Racketeering Activity.—Sec-
6	tion 1961(1)(A) of title 18, United States Code is amend-
7	ed by striking "sections 1581-1588 (relating to peonage
8	and slavery)" and inserting "sections 1581-1591 (relating
9	to peonage, slavery, and trafficking in persons).".
10	(c) Conforming Amendments.—(1) The heading
11	for chapter 77 of part I of title 18, United States Code,
12	is amended to read as follows:
13	"CHAPTER 77—PEONAGE, SLAVERY, AND
13 14	"CHAPTER 77—PEONAGE, SLAVERY, AND TRAFFICKING IN PERSONS".
14	TRAFFICKING IN PERSONS".
14 15	TRAFFICKING IN PERSONS".  (2) The table of contents for part I of title 18, United States Code, is amended in the item relating to chapter
14 15 16	TRAFFICKING IN PERSONS".  (2) The table of contents for part I of title 18, United States Code, is amended in the item relating to chapter
14 15 16 17	TRAFFICKING IN PERSONS".  (2) The table of contents for part I of title 18, United States Code, is amended in the item relating to chapter 77 to read as follows:
14 15 16 17	TRAFFICKING IN PERSONS".  (2) The table of contents for part I of title 18, United States Code, is amended in the item relating to chapter 77 to read as follows:  "77. Peonage, slavery, and trafficking in
14 15 16 17 18	TRAFFICKING IN PERSONS".  (2) The table of contents for part I of title 18, United States Code, is amended in the item relating to chapter 77 to read as follows:  "77. Peonage, slavery, and trafficking in persons".
14 15 16 17 18 19	TRAFFICKING IN PERSONS".  (2) The table of contents for part I of title 18, United States Code, is amended in the item relating to chapter 77 to read as follows:  "77. Peonage, slavery, and trafficking in persons".  SEC. 6. ENHANCING UNITED STATES EFFORTS TO COMBAT
14 15 16 17 18 19 20	TRAFFICKING IN PERSONS".  (2) The table of contents for part I of title 18, United States Code, is amended in the item relating to chapter 77 to read as follows:  "77. Peonage, slavery, and trafficking in persons".  SEC. 6. ENHANCING UNITED STATES EFFORTS TO COMBAT TRAFFICKING.

1 2000 (22 U.S.C. 7103(d)) is amended by adding at 2 the end the following new paragraph:

"(7) Not later than May 1, 2004, and annually thereafter, the Attorney General shall submit to the Committee on Ways and Means, the Committee on International Relations, and the Committee on the Judiciary of the House of Representatives and the Committee on Finance, the Committee on Foreign Relations, and the Committee on the Judiciary of the Senate, a report on Federal agencies that are implementing any provision of this division, or any amendment made by this division, which shall include, at a minimum, information on—

"(A) the number of persons who received benefits or other services under section 107(b) in connection with programs or activities funded or administered by the Secretary of Health and Human Services, the Secretary of Labor, the Board of Directors of the Legal Services Corporation, and other appropriate Federal agencies during the preceding fiscal year;

"(B) the number of persons who have been granted continued presence in the United States under section 107(c)(3) during the preceding fiscal year;

1	"(C) the number of persons who have ap-
2	plied for, been granted, or been denied a visa or
3	otherwise provided status under section
4	101(a)(15)(T)(i) of the Immigration and Na-
5	tionality Act (8 U.S.C. 1101(a)(15)(T)(i)) dur-
6	ing the preceding fiscal year;
7	"(D) the number of persons who have been
8	charged or convicted under one or more of sec-
9	tions 1581, 1583, 1584, 1589, 1590, 1591,
10	1592, or 1594 of title 18, United States Code,
11	during the preceding fiscal year and the sen-
12	tences imposed against each such person;
13	"(E) the amount, recipient, and purpose of
14	each grant issued by any Federal agency to
15	carry out the purposes of sections 106 and 107
16	of this Act, or section 134 of the Foreign As-
17	sistance Act of 1961, during the preceding fis-
18	cal year;
19	"(F) the nature of training conducted pur-
20	suant to section 107(c)(4) during the preceding
21	fiscal year; and
22	"(G) the activities undertaken by the Sen-
23	ior Policy Operating Group to carry out its re-
24	sponsibilities under section 105(f) of this divi-
25	sion.".

1	(2) Conforming amendment.—Section
2	107(b)(1) of the Victims of Trafficking and Violence
3	Protection Act of 2000 (22 U.S.C. 7105(b)(1)) is
4	amended by striking subparagraph (D).
5	(b) Support for the Task Force.—
6	(1) Amendment.—The second sentence of sec-
7	tion 105(e) of the Victims of Trafficking and Vio-
8	lence Protection Act of 2000 (22 U.S.C. 7103(e)) is
9	amended by inserting at the end before the period
10	the following: ", who shall be appointed by the
11	President, by and with the advice and consent of the
12	Senate, with the rank of Ambassador-at-Large".
13	(2) APPLICABILITY.—The individual who holds
14	the position of Director of the Office to Monitor and
15	Combat Trafficking of the Department of State may
16	continue to hold such position notwithstanding the
17	amendment made by paragraph (1).
18	(c) Senior Policy Operating Group.—
19	(1) Amendment.—Section 105 of the Victims
20	of Trafficking and Violence Protection Act of 2000
21	(22 U.S.C. 7103) is amended by adding at the end
22	the following new subsection:
23	"(f) Senior Policy Operating Group.—

1	"(1) ESTABLISHMENT.—There shall be estab-
2	lished within the executive branch a Senior Policy
3	Operating Group.
4	"(2) Membership; related matters.—
5	"(A) IN GENERAL.—The Operating Group
6	shall consist of the senior officials designated as
7	representatives of the appointed members of the
8	Task Force (pursuant to Executive Order
9	13257 of February 13, 2002).
10	"(B) Chairperson.—The Operating
11	Group shall be chaired by the Director of the
12	Office to Monitor and Combat Trafficking of
13	the Department of State.
14	"(C) Meetings.—The Operating Group
15	shall meet on a regular basis at the call of the
16	Chairperson.
17	"(3) Duties.—The Operating Group shall co-
18	ordinate activities of Federal departments and agen-
19	cies regarding policies (including grants and grant
20	policies) involving the international trafficking in
21	persons and the implementation of this division.
22	"(4) AVAILABILITY OF INFORMATION.—Each
23	Federal department or agency represented on the
24	Operating Group shall fully share all information
25	with such Group regarding the department or agen-

1 cy's plans, before and after final agency decisions 2 are made, on all matters relating to grants, grant 3 policies, and other significant actions regarding the international trafficking in persons and the imple-4 5 mentation of this division. 6 "(5) REGULATIONS.—Not later than 90 days 7 after the date of the enactment of the Trafficking 8 Victims Protection Reauthorization Act of 2003, the 9 President shall promulgate regulations to implement 10 this section, including regulations to carry out para-11 graph (4).". (2) Conforming Amendment.—Section 406 12 13 of the Department of State and Related Agency Ap-14 propriations Act, 2003 (as contained in division B of 15 Public Law 108–7) is hereby repealed. 16 (d) MINIMUM STANDARDS FOR THE ELIMINATION OF Trafficking.—Section 108(b) of the Victims of Trafficking and Violence Protection Act of 2000 (22 U.S.C. 18 19 7106(b)) is amended— 20 (1) in paragraph (1)— 21 (A) by striking "that take place wholly or 22 partly within the territory of the country" and inserting ", and convicts and sentences persons 23

responsible for such acts, that take place wholly

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or partly within the territory of the country"; and

(B) by adding at the end the following new sentences: "After reasonable requests from the Department of State for data regarding investigations, prosecutions, convictions, and sentences, a government which does not provide such data, consistent with the capacity of such government to obtain such data, shall be presumed not to have vigorously investigated, prosecuted, convicted or sentenced such acts. During the periods prior to the annual report submitted on June 1, 2004, and on June 1, 2005, and the periods afterwards until September 30 of each such year, the Secretary of State may disregard the presumption contained in the preceding sentence if the government has provided some data to the Department of State regarding such acts and the Secretary has determined that the government is making a good faith effort to collect such data.";

### (2) in paragraph (7)—

(A) by striking "and prosecutes" and inserting ", prosecutes, convicts, and sentences"; and

1 (B) by adding at the end the following new 2 sentence: "After reasonable requests from the Department of State for data regarding such 3 4 investigations, prosecutions, convictions, and sentences, a government which does not provide 6 such data consistent with its resources shall be 7 presumed not to have vigorously investigated, 8 prosecuted, convicted, or sentenced such acts. 9 During the periods prior to the annual report 10 submitted on June 1, 2004, and on June 1, 11 2005, and the periods afterwards until Sep-12 tember 30 of each such year, the Secretary of 13 State may disregard the presumption contained 14 in the preceding sentence if the government has 15 provided some data to the Department of State 16 regarding such acts and the Secretary has de-17 termined that the government is making a good 18 faith effort to collect such data.".

- (3) by adding the following new paragraphs at the end:
- "(8) Whether the percentage of victims of severe forms of trafficking in the country that are non-citizens of such countries is insignificant.
- "(9) Whether the government of the country, consistent with the capacity of such government,

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1	systematically monitors its efforts to satisfy the cri-
2	teria described in paragraphs (1) through (8) and
3	makes available publicly a periodic assessment of
4	such efforts.
5	"(10) Whether the government of the country
6	achieves appreciable progress in eliminating severe
7	forms of trafficking when compared to the assess-
8	ment in the previous year.".
9	(e) Special Watch List.—Section 110(b) of the
10	Trafficking Victims Protection Act of 2000 (22 U.S.C.
11	7107(b)) is amended—
12	(1) by redesignating paragraph (3) as para-
13	graph (4); and
14	(2) by inserting after paragraph (2) the fol-
15	lowing new paragraph:
16	"(3) Special watch list.—
17	"(A) Submission of List.—Not later
18	than the date on which the determinations de-
19	scribed in subsections (c) and (d) are submitted
20	to the appropriate congressional committees in
21	accordance with such subsections, the Secretary
22	of State shall submit to the appropriate con-
23	gressional committees a list of countries that

the Secretary determines requires special scru-

1	tiny during the following year. The list shall be
2	composed of the following countries:
3	"(i) Countries that have been listed
4	pursuant to paragraph (1)(A) in the cur-
5	rent annual report and were listed pursu-
6	ant to paragraph (1)(B) in the previous
7	annual report.
8	"(ii) Countries that have been listed
9	pursuant to paragraph (1)(B) pursuant to
10	the current annual report and were listed
11	pursuant to paragraph (1)(C) in the pre-
12	vious annual report.
13	"(iii) Countries that have been listed
14	pursuant to paragraph (1)(B) pursuant to
15	the current annual report, where—
16	"(I) the absolute number of vic-
17	tims of severe forms of trafficking is
18	very significant or is significantly in-
19	creasing;
20	"(II) there is a failure to provide
21	evidence of increasing efforts to com-
22	bat severe forms of trafficking in per-
23	sons from the previous year, including
24	increased investigations, prosecutions
25	and convictions of trafficking crimes,

1	increased assistance to victims, and
2	decreasing evidence of complicity in
3	severe forms of trafficking by govern-
4	ment officials; or
5	"(III) the determination that a
6	country is making significant efforts
7	to bring themselves into compliance
8	with minimum standards was based
9	on commitments by the country to
10	take additional future steps over the
11	next year.
12	"(B) Interim assessment.—Not later
13	than February 1st of each year, the Secretary
14	of State shall provide to the appropriate con-
15	gressional committees an assessment of the
16	progress that each country on the special watch
17	list described in subparagraph (A) has made
18	since the last annual report.
19	"(C) Relation of special watch list
20	TO ANNUAL TRAFFICKING IN PERSONS RE-
21	PORT.—A determination that a country shall
22	not be placed on the special watch list described
23	in subparagraph (A) shall not affect in any way
24	the determination to be made in the following

year as to whether a country is complying with

1	the minimum	standards	for the	elimination	of
2	trafficking or	whether a	country	is making s	sig-

- 3 nificant efforts to bring itself into compliance
- 4 with such standards.".
- 5 (f) Enhancing United States Assistance.—Sec-
- 6 tion 134(b) of the Foreign Assistance Act of 1961 (22
- 7 U.S.C. 2152d(b)) is amended by adding at the end the
- 8 following new sentence: "Assistance may be provided
- 9 under this section notwithstanding section 660 of this
- 10 Act.".
- 11 (g) Research Relating to Trafficking in Per-
- 12 sons.—
- 13 (1) IN GENERAL.—The Victims of Trafficking
- and Violence Protection Act of 2000 (22 U.S.C.
- 15 7101 et seq.) is amended by inserting after section
- 16 112 the following new section:
- 17 "SEC. 112A. RESEARCH ON DOMESTIC AND INTERNATIONAL
- 18 TRAFFICKING IN PERSONS.
- 19 "The President, acting through the Council of Eco-
- 20 nomic Advisors, the National Research Council of the Na-
- 21 tional Academies, the Secretary of Labor, the Secretary
- 22 of Health and Human Services, the Attorney General, the
- 23 Secretary of State, the Administrator of the United States
- 24 Agency for International Development, and the Director
- 25 of Central Intelligence, shall carry out research, including

- 1 by providing grants to nongovernmental organizations, as
- 2 well as relevant United States Government agencies and
- 3 international organizations, which furthers the purposes
- 4 of this division and provides data to address the problems
- 5 identified in the findings of this division. Such research
- 6 initiatives shall, to the maximum extent practicable, in-
- 7 clude, but not be limited to, the following:
- 8 "(1) The economic causes and consequences of
- 9 trafficking in persons.
- 10 "(2) The effectiveness of programs and initia-
- 11 tives funded or administered by Federal agencies to
- 12 prevent trafficking in persons and to protect and as-
- sist victims of trafficking.
- 14 "(3) The interrelationship between trafficking
- in persons and global health risks.".
- 16 (2) Conforming amendment.—The table of
- 17 contents of the Victims of Trafficking and Violence
- 18 Protection Act of 2000 is amended by inserting after
- the item relating to section 112 the following new
- 20 item:

"Sec. 112A. Research on domestic and international trafficking in persons.".

- 21 (h) SANCTIONS AND WAIVERS.—Section 110(d) of
- 22 the Trafficking Victims Protection Act of 2000 (22 U.S.C.
- 23 7107(d)) is amended—
- 24 (1) in paragraph (4), by inserting after "non-
- 25 humanitarian, nontrade-related foreign assistance"

1	the following: "or funding for participation in edu-
2	cational and cultural exchange programs"; and
3	(2) in paragraph (5)(A)(i), by inserting after
4	"foreign assistance" the following: "or funding for
5	participation in educational and cultural exchange
6	programs".
7	(i) Subsequent Waiver Authority.—Section 110
8	of the Trafficking Victims Protection Act of 2000 (22
9	U.S.C. 7107) is amended by adding at the end the fol-
10	lowing new subsection:
11	"(f) After the President has made a determination
12	described in subsection $(d)(1)$ with respect to the govern-
13	ment of a country, the President may at any time make
14	a determination described in paragraphs (4) and (5) of
15	subsection (d) to waive, in whole or in part, the measures
16	imposed against the country by the previous determination
17	under subsection (d)(1).".
18	SEC. 7. AUTHORIZATION OF APPROPRIATIONS; RELATED
19	MATTERS.
20	Section 113 of the Trafficking Victims Protection Act
21	of 2000 (22 U.S.C. 7110) is amended—
22	(1) in subsection (a)—
23	(A) by striking "105" and inserting
24	"105(e), 105(f)"; and

1	(B) by striking "and \$3,000,000 for each
2	of the fiscal years 2002 and 2003" and insert-
3	ing ", \$3,000,000 for each of the fiscal years
4	2002 and 2003, and \$5,000,000 for each of the
5	fiscal years 2004 and 2005";
6	(2) in subsection (b), by adding at the end be-
7	fore the period the following: "and \$15,000,000 for
8	each of the fiscal years 2004 and 2005";
9	(3) in subsection (c)—
10	(A) in paragraph (1) to read as follows:
11	"(1) BILATERAL ASSISTANCE TO COMBAT TRAF-
12	FICKING.—
13	"(A) Prevention.—To carry out the pur-
14	poses of section 106, there are authorized to be
15	appropriated to the Secretary of State
16	\$10,000,000 for each of the fiscal years $2004$
17	and 2005.
18	"(B) Protection.—To carry out the pur-
19	poses of section 107(a), there are authorized to
20	be appropriated to the Secretary of State
21	\$15,000,000 for fiscal year 2003 and
22	\$10,000,000 for each of the fiscal years 2004
23	and 2005.
24	"(C) Prosecution and meeting min-
25	IMUM STANDARDS.—To carry out the purposes

of section 134 of the Foreign Assistance Act of 1961, there are authorized to be appropriated \$10,000,000 for each of the fiscal years 2004 and 2005 to assist in promoting prosecution of traffickers and otherwise to assist countries in meeting the minimum standards described in section 108 of this Act, including \$250,000 for each such fiscal year to carry out training activities for law enforcement officers, prosecutors, and members of the judiciary with respect to trafficking in persons at the International Law Enforcement Academies."; and

(B) in paragraph (2), by striking "for each of the fiscal years 2001, 2002, and 2003" and inserting "for each of the fiscal years 2001 through 2005";

#### (4) in subsection (d)—

- (A) by adding at the end before the period the following: "and \$15,000,000 for each of the fiscal years 2004 and 2005"; and
- (B) by adding at the end the following new sentence: "To carry out the purposes of section 134 of the Foreign Assistance Act of 1961 (as added by section 109), there are authorized to be appropriated to the President, acting

1 through the Attorney General and the Secretary 2 of State, \$250,000 for each of fiscal years 2004 3 and 2005 to carry out training activities for law 4 enforcement officers, prosecutors, and members 5 of the judiciary with respect to trafficking in 6 persons at the International Law Enforcement 7 Academies.": 8 (5) in subsection (e)— 9 (A) in paragraphs (1) and (2), by striking 10 "for fiscal year 2003" each place it appears and 11 inserting "for each of the fiscal years 2003 12 through 2005"; and 13 (B) by adding at the end the following new 14 paragraph: 15 "(3) Research.—To carry out the purposes of 16 section 112A, there are authorized to be appro-17 priated to the President \$300,000 for fiscal year 18 2004 and \$300,000 for fiscal year 2005."; 19 (6) in subsection (f), by adding at the end be-20 fore the period the following: "and \$10,000,000 for 21 each of the fiscal years 2004 and 2005"; and 22 (7) by adding at the end the following new sub-23 section: "(g) Limitation on Use of Funds.— 24

"(1) Restriction on Programs.—No funds made available to carry out this division, or any amendment made by this division, may be used to promote, support, or advocate the legalization or practice of prostitution. Nothing in the preceding sentence shall be construed to preclude assistance designed to promote the purposes of this Act by ameliorating the suffering of, or health risks to, victims while they are being trafficked or after they are out of the situation that resulted from such victims being trafficked.

"(2) RESTRICTION ON ORGANIZATIONS.—No funds made available to carry out this division, or any amendment made by this division, may be used to implement any program that targets victims of severe forms of trafficking in persons described in section 103(8)(A) of this Act through any organization that has not stated in either a grant application, a grant agreement, or both, that it does not promote, support, or advocate the legalization or practice of prostitution. The preceding sentence shall not apply to organizations that provide services to individuals solely after they are no longer engaged in activities that resulted from such victims being trafficked.".

## 1 SEC. 8. TECHNICAL CORRECTIONS.

2	(a) Immigration and Nationality Act.—
3	(1) Classes of nonimmigrant aliens.—Sec-
4	tion 101(a)(15) of the Immigration and Nationality
5	Act (8 U.S.C. 1101(a)(15)) is amended—
6	(A) by moving the margins of subpara-
7	graphs (T) and (U) 2 ems to the left;
8	(B) in subparagraph (T), by striking
9	"214(n)," and inserting "214(o),";
10	(C) in subparagraph (U), by striking
11	"214(o)," and inserting "214(p),"; and
12	(D) in subparagraph (V), by striking
13	"214(o)," and inserting "214(q),".
14	(2) Classes of aliens ineligible for visas
15	and admission.—Section 212(d) of the Immigra-
16	tion and Nationality Act (8 U.S.C. 1182(d)) is
17	amended by redesignating the paragraph (13) added
18	by section 1513(e) of the Battered Immigrant
19	Women Protection Act of 2000 (title V of division
20	B of Public Law 106–386; 114 Stat. 1536) as para-
21	graph (14).
22	(3) Admission of nonimmigrants.—Section
23	214 of the Immigration and Nationality Act (8
24	U.S.C. 1184) is amended by redesignating sub-
25	sections (m) (as added by section 105 of Public Law
26	106–313), (n) (as added by section 107(e) of Public

- 1 Law 106–386), (o) (as added by section 1513(c) of
- 2 Public Law 106–386), (o) (as added by section
- 3 1102(b) of the Legal Immigration Family Equity
- 4 Act), and (p) (as added by section 1503(b) of the
- 5 Legal Immigration Family Equity Act) as sub-
- 6 sections (n), (o), (p), (q), and (r), respectively.
- 7 (4) Adjustment of status of non-
- 8 IMMIGRANTS.—Section 245 of the Immigration and
- 9 Nationality Act (8 U.S.C. 1255) is amended—
- 10 (A) in the subsection (l) added by section
- 11 107(f) of Public Law 106–386, by redesig-
- nating the second paragraph (2), and para-
- 13 graphs (3) and (4), as paragraphs (3), (4), and
- 14 (5), respectively; and
- 15 (B) by redesignating the subsection (l)
- added by section 1513(f) of Public Law 106–
- 17 386 as subsection (m).
- 18 (b) Trafficking Victims Protection Act of
- 19 2000.—(1) Section 103(7)(A)(i) of the Trafficking Vic-
- 20 tims Protection Act of 2000 (22 U.S.C. 7102(7)(A)(i)) is
- 21 amended by inserting after "part II of that Act" the fol-
- 22 lowing: "in support of programs of nongovernmental orga-
- 23 nizations".

- 1 (2) Section 107(g) of the Trafficking Victims Protec-
- $2~{\rm tion~Act~of~2000~(22~U.S.C.~7105(g))}$  is amended by strik-
- 3 ing " 214(n)(1)" and inserting "214(o)(2)".

Passed the House of Representatives November 5, 2003.

Attest: JEFF TRANDAHL,

Clerk.